

## FY 2017 Marine Fisheries Initiative (MARFIN)

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## ANNOUNCEMENT OF FEDERAL FUNDING OPPORTUNITY

## EXECUTIVE SUMMARY

Federal Agency Name(s): National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Department of Commerce

Funding Opportunity Title: FY 2017 Marine Fisheries Initiative (MARFIN)

Announcement Type: Initial

Funding Opportunity Number: NOAA-NMFS-SE-2017-2004975

Catalog of Federal Domestic Assistance (CFDA) Number: 11.433, Marine Fisheries Initiative

Dates: Applications must be received by <http://www.grants.gov>, postmarked, or provided to a delivery service by 5:00 pm, Eastern Standard Time, Friday, October 14, 2016. Use of Grants.gov is preferred. If Grants.gov cannot be used, use of U.S. mail or another delivery service must be documented with a receipt; private metered postmarks are not acceptable. Applications received more than 5 business days following the closing date will not be accepted. No facsimile or electronic mail applications will be accepted. Please note: Validation or rejection of your application by Grants.gov may take up to 2 business days after submission. Please consider this process in developing your submission timeline. Applications not adhering to postmark or submission deadlines will be rejected and returned to the sender without further consideration.

Funding Opportunity Description: The National Marine Fisheries Service (NMFS), Southeast Region, is seeking proposals under the Marine Fisheries Initiative Program (MARFIN), for research and development projects that optimize the use of fisheries in the Gulf of Mexico, Puerto Rico, the U.S. Virgin Islands, and off the South Atlantic states of North Carolina, South Carolina, Georgia, and Florida, involving the U.S. fishing industry (recreational and commercial), including fishery biology, resources assessment, socio-economic assessment, management and conservation, selected harvesting methods, and fish handling and processing. This program addresses NOAA's mission goal "Healthy Oceans."

## FULL ANNOUNCEMENT TEXT

## I. Funding Opportunity Description

## A. Program Objective

The Marine Fisheries Initiative (MARFIN) is a competitive Federal assistance program that funds projects seeking to optimize research and development benefits from U.S. marine fishery resources through cooperative efforts involving the best research and management talents to accomplish priority activities. Projects funded under MARFIN provide answers for fishery needs covered by the NMFS Strategic Plan, available from National Marine Fisheries Service (NMFS), particularly those goals relating to: rebuilding over-fished marine fisheries, maintaining currently productive fisheries, and integrating conservation of protected species and fisheries management. Funding priorities for MARFIN are formulated from recommendations received from non-scientific and technical experts and from NMFS research and operations officials.

With the long-term planning capabilities available through the Southeast Data, Assessment, and Review (SEDAR) process, the priorities are selected to coordinate assessment needs with this solicitation. There is no preference between short-term and long-term projects.

## B. Program Priorities

Proposals must address one of the priority areas listed below as they pertain to federally managed species. If you select more than one priority, you should list first on your application the priority that most closely reflects the objectives of your proposal. Projects should focus on the greatest probability of recovering, maintaining, improving, or developing fisheries; collecting data directly applicable for improving stock assessments, collecting and improving data on bycatch estimates and protected species fishery interactions, and/or generating increased social and economic values and opportunities for commercial and recreational fisheries. The priorities are not listed in any particular order of importance.

## 1. Bycatch

The bycatch of biological organisms (including interactions with sea turtles, marine mammals, and endangered or threatened fishes) by various fishing gear types can have wide-reaching impacts from a fisheries management and an ecological standpoint. Numerous factors contribute to bycatch and bycatch mortality, including fishing gear, depth, species morphology, environmental variables, and regulations. Determining methods and gear for reducing bycatch and bycatch mortality can reduce fishing mortality and operational costs,

increase efficiency, conserve protected species, and result in less waste.

a. Collect and analyze shrimp trawl fisheries data in the U.S. to expand and update current bycatch estimates, temporally and spatially emphasizing areas of greatest impact by shrimping. Sampling effort for non-protected species should include estimates of numbers, weight, and random samples of size (age) structure of associated bycatch complex. The statistical design and extent of the shrimp-trawl observation program should ensure bycatch data collected are appropriate and sufficient for stock assessment of the bycatch species, specifically species of commercial and recreational importance such as red snapper.

b. Identify, develop, and evaluate gear, non-gear, and tactical fishing options to reduce bycatch in the U.S. shrimp trawl fisheries, including dolphin and sea turtle bycatch in Gulf of Mexico and South Atlantic shrimp trawl fisheries and smalltooth sawfish bycatch in Gulf shrimp fisheries off Southwest Florida.

c. Explore methods and data collection for estimating protected species interactions and capture rates in U.S. shrimp trawls, including sea turtle interactions as identified in the 2014 biological opinion on shrimp fisheries.

d. Studies are needed to evaluate the impacts of the Gulf of Mexico individual fishing quota programs on bycatch, including whether discards are due to harvest of undersized fish or lack of sufficient allocation. Studies are also needed to estimate the magnitude of discarded snapper-grouper species associated with quota and seasonal closures in the Gulf of Mexico and South Atlantic.

e. Research is needed on catch-and-release mortality of reef fish species, by gear (e.g., capture by commercial bandit rigs that are electrically or hydraulically powered), sector (e.g., headboat, private boat, charter boat, commercial), and depth. Studies are needed to evaluate acute (short-term observations typically at surface by observers) and chronic, long-term release survival rates.

f. Identify gear and tactics that can be used to return regulatory discards to depth in the recreational and commercial reef fish fisheries to minimize or reverse pressure-related fishing trauma.

g. Test and validate the use of on-board recording systems (e.g., electronic logbooks) for capturing information on discarded fishes in the commercial and recreational reef fish fisheries including species, length, depth, location, and disposition (float, swim, etc.).

- h. Identify, develop, and evaluate gear, non-gear, and tactical fishing options to reduce protected species bycatch and interactions in commercial and recreational hook and line fisheries.
- i. Conduct a survey of headboat and charter captains to determine where in the Gulf of Mexico depredation of hook-and-line gear by bottlenose dolphins occurs, how often, and to characterize fishing practices during depredation events.
- j. Research to document predation rates by marine mammals on discarded reef fish and mackerel species.
- k. Characterize effort, fishing tactics and catch rates of sea turtles at recreational fishing sites that have significant catch of turtles and recommend changes to reduce bycatch.
- l. Identify and pilot innovative methods to monitor and inform protected species interactions and capture rates with trap pot fisheries.
- m. Observe the Gulf of Mexico menhaden fishery to quantify interactions with protected species and species that support other fisheries.

## 2. Reef Fish and Other Fishery Resources Associated with Reef Environments

Some species within the reef fish complex are overfished and/or experiencing overfishing because of directed efforts and bycatch in other fisheries. Reef fish are vulnerable to overfishing because they tend to concentrate over specific types of habitat, are often long-lived, may aggregate to spawn, and sometimes change sex.

a. Collect basic biological data for species in commercially and recreationally important fisheries using statistically defined and defensible sample sizes and sample allocations. For all reef fish species, representative age, length, and sex composition data are needed for all sectors (commercial, private, for-hire), gear, seasons, and areas. Life history studies are needed that cover the complete geographic range of species currently assessed through SEDAR (see Table 1). The typical research needs for assessed stocks are listed in Table 1 while Table 2 outlines data needs by particular stock. Species-specific estimates of recruitment, fecundity, steepness, natural mortality, release mortality, and gear selectivity are also needed for stock assessments, as well as estimates of how catchability has changed through time due to technological and other advances.

(1) Conduct research on age, growth, and reproduction of reef fish in anticipation of upcoming stock assessments. Collect basic fishery information (landings, discards, and

biological characteristics) for all managed stocks necessary to develop age-based quantitative stock assessments for those stocks that comprise the bulk of the fishery, or serve as important ecological indicators.

(a) Age sampling from commercial and recreational fishery sectors (e.g., private, charter, headboat) that is representative of the catches for South Atlantic, Gulf of Mexico, and US Caribbean species. Conduct representative sampling of age- and length-composition consistently across area, time, and gear. Examine the age structure of reef fishes taken from longlines (survey and fishery) and other gear, to evaluate availability to gear types and the geographic distribution of fish as they age. Resolve any discrepancies in fish age estimates by different institutions.

(b) Identify spawning locations for reef fishes in the Gulf of Mexico, South Atlantic, and US Caribbean.

(2) Develop fishery-independent methods and three-dimensional larval dispersal/connectivity models for monitoring and predicting recruitment of reef fishes in the Gulf of Mexico, South Atlantic, and US Caribbean.

(3) Assess the contribution of live-bottom habitat, marine protected areas, special management zones, and habitat areas of particular concern (HAPC) in the South Atlantic, Gulf of Mexico, and US Caribbean to spawning locations, reef fish recruitment, and survival.

(4) Conduct comprehensive fishery independent monitoring and sampling in the South Atlantic, Gulf of Mexico, and US Caribbean to support quantitative assessments, track changes in fish size and reef fish abundance through time, assess status and trends of reef fish species, and reconcile differences between catch per unit effort indices and fishery-dependent age composition used for stock assessments. Indices should cover a broad seasonal/spatial scale and age structure.

(5) Conduct a calibration study to ensure that an important time-series of coral reef fish, fishery independent, visual survey data is preserved as the Coral Reef Conservation Program's National Coral Reef Monitoring Program (NCRMP) transitions from a transect based survey to a stationary point count based survey the US Caribbean (Puerto Rico and the USVI).

(6) Conduct research to estimate changes in catchability by gear over time due to the introduction of GPS and marine chart-plotting equipment.

(7) Conduct research examining species compositions, densities, locations, habitat associations, and size and age distributions of species inside and outside of existing or potential marine protected areas and special management.

(8) Research the stock structure of reef fish and other fishery resources associated with reef fish environments as listed below:

(a) Examine retention and residency of reef fish species. Examine temporal and spatial differences in the size at age, size at maturity, and other life history characteristics.

(b) Conduct genetic research on stock structure of commercially and recreationally important reef fishes in the Gulf of Mexico and South Atlantic. Evaluation of stock structure and identification of stock units is for use in upcoming SEDAR stock assessments. Continue oceanographic and genetic studies to identify the origin of spiny lobster recruitment to the United States and US Caribbean.

(c) Use genetics techniques to estimate the effective population size of reef fish populations in the US Caribbean, Gulf of Mexico, and South Atlantic.

(d) Conduct traditional tagging studies or use genetic tag methods to estimate natural mortality and release mortality rates of managed fishes.

(e) Tagging data are needed to help elucidate movement of black sea bass between Mid-Atlantic and South Atlantic regions and movement of Gulf of Mexico red snapper between the eastern and western Gulf. A tag and recapture program for red drum in the Gulf of Mexico is needed to help determine the status of the offshore portion of the stock. Tagging programs specifically designed to examine the mixing of king mackerel between Gulf of Mexico and South Atlantic regions should be developed. In the Gulf of Mexico, greater amberjack, the jack complex, and lionfish management also can benefit from tag and recapture studies. Tagging data are needed for US Caribbean spiny lobster to provide estimates of growth and natural mortality.

(f) Collect information on parrotfish and other herbivorous stocks, including information on their dietary preferences and grazing rates in the US Caribbean.

#### b. Management of reef fish

(1) Identify ways to design, manage, and implement a US Caribbean fishing permit specific to gear or fishery.

(2) Evaluate the utility of electronic logbooks and other data collection systems for commercial and for-hire fisheries in the Gulf of Mexico, South Atlantic, and US Caribbean. Projects should focus on validation of data and timeliness of data delivery.

(3) Develop pilot studies and methods for enhancing data collection to test alternative management strategies for the recreational sector, such as tagging programs, days-at-sea, regional state-by-state management, and catch share programs.

(4) Characterize the impacts of invasive species (lionfish, etc.) on ecosystems and their influence on stocks managed by fishery management councils, including information on geographic ranges, rates of expansion, food web dynamics, and habitat (niche?) competition with native species.

(5) Conduct density dependence studies using a habitat context to examine the potential effects of habitat on catchability and selectivity.

(6) Increase information on life history bottlenecks and the timing of mortality events relative to density dependent compensation.

### 3. Red Snapper Research

Red snapper are overfished and undergoing overfishing in the South Atlantic and are overfished in the Gulf of Mexico. Additional information is needed to improve stock assessments of red snapper.

a. Conduct research (e.g., otolith analysis, tagging, etc.) to better describe stock structure and mixing rates of red snapper and other reef fishes between the eastern and western Gulf of Mexico.

b. Develop and/or evaluate gear, fishing tactics, and management measures to minimize the bycatch of or increase the survival of discarded red snapper and other reef fish species in the directed and shrimp trawl fisheries. Identify fishing tactics and gear that can be used to reduce red snapper interactions and discard mortality in the South Atlantic and Gulf of Mexico with hook-and-line gear.

c. Characterize and assess the impact of bycatch of undersized red snapper, including release mortality, during recreational and commercial fishing. Conduct research on the catch-and-release mortality of red snapper and other reef fish species by gear, sector, and depth. Studies are needed to evaluate acute (short-term observations typically at surface by observers) with chronic, long-term release survival rates. More information is needed on release mortality and discard rate by depth, fish size, season, and fishery. Studies are also needed to evaluate the impacts of the Gulf of Mexico individual fishing quota program on bycatch including whether discards are due to harvest of undersized fish or lack of sufficient allocation.

d. Obtain better estimates of red snapper natural mortality and release mortality in commercial and recreational fisheries.

e. Investigate life history (i.e., growth, survival, feeding, habitat preferences, movement) of larval/juvenile (ages 0 and 1) red snapper in the South Atlantic.

f. Conduct gut content analysis of groundfishes and predator-prey interactions, to assess possible impacts of reductions in shrimp trawl bycatch on post-settlement survival of juvenile red snapper and other reef fishes.

### 4. Economic and Sociocultural Studies

Social and economic assessments are required components of all fishery management plans and actions. These assessments assist in the determination of whether management



objectives have been met. Research will provide information used to improve social and economic assessments.

a. Develop models that explain and predict the production of fishing effort, including participation across fisheries and entry-exit decisions, in response to past and proposed regulatory actions (e.g., annual catch limits, catch shares, allocation, time/area closures, trip and bag limits, and size limits) and other external forces (e.g., imports, trade restrictions, hurricanes, and other environmental factors) for the commercial, for-hire and recreational sectors. Research should also consider, when possible, how targeting behavior changes spatially and/or temporally (e.g., when to fish, where to fish, how much to fish, what species to target, what gear to use, etc.) due to the above-mentioned forces.

b. Evaluate the potential use and effects of catch shares for the recreational (private angler) sector.

c. Evaluate the potential use and effects of catch shares for the small-scale commercial fisheries sector.

d. Identify and examine economic incentives and other innovative alternatives to minimize bycatch and bycatch injury and mortality, including bycatch quotas (aggregate and/or vessel quotas), and alternative fishing practices. The project should contrast the relative economic and social costs, potential gains, and level of bycatch and bycatch injury and mortality reduction associated with traditional methods and any innovative alternatives addressed by the project.

e. Collect social and economic information on crew members/mates who are not owners or operators in the commercial and for-hire fisheries in the Southeast. The information collected should include, but not be limited to, personal and household demographic information, personal and household income and debt, employment patterns (seasonal, across fisheries, non-fishing), economic and other social measures of well-being, and attitudinal information concerning fishing, fisheries management, and expectations of future well-being and continued participation in the fishing industry. Appropriate sampling to support analysis by fishery and gear-type will be required.

f. Collect social data on Southeast fish processors and dealers, including, information on both year-round and seasonal employers and employees. The information collected should include, but not be limited to, gender, race and ethnicity, country of origin, and employee wages. Various data collection methodologies may be utilized, such as conducting in-person interviews, surveys, or mixed methods.

- g. Examine how coastal development and land management in the US Caribbean has economically and socially affected fishermen, their families, and communities, including, but not limited to, impacts on participation and production in the commercial, recreational, and subsistence fishing sectors.
- h. Develop a general equilibrium model for assessing the economic implications of an ecosystem management program.
- i. Advance ecosystem modeling and socioeconomic impact assessments of Mississippi River Sediment Diversions.
- j. Advance integration of economic and social dimensions into ecosystem modeling in the South Atlantic, US Caribbean, and Gulf of Mexico.

#### 5. Integrated Ecosystem Assessment

The goal of Integrated Ecosystem Assessment (IEA) is to provide an ecosystem-based fisheries management approach to managing various ecosystem services. By integrating information from all other MARFIN projects such as fisheries stock assessments, bycatch, and community social economics, the IEA uses Management Strategy Evaluation to make clearer the management tradeoffs between multiple users of the available resources. Please note that it is recommended that proposals pertaining specifically to the Gulf of Mexico demonstrate direct support of the existing GOM IEA program through collaboration with the GOM IEA team. Proposed projects may include the following:

- a. Conduct diet composition and gut content of Gulf of Mexico and South Atlantic fishes currently under represented in the existing trophic database or literature.
- b. Conduct studies that lead to the quantification of uncertainty (especially climatic variability and process error) of results of various ecosystem modeling platforms.
- c. Conduct studies that describe socioeconomic/ecological trade-offs between the various ecosystem services provided by the Gulf of Mexico Large Marine Ecosystem.
- d. Identify and quantify ecosystem drivers and pressures and comparative risk analysis of candidate management strategies analysis.
- e. Obtain data resurrection, compilation, or community-based knowledge that leads to pertinent data histories that can readily be used in various ecosystem models.

f. Map the Miami-Stetson Terrace to characterize bottom areas, particularly those on the southern end.

g. Conduct Ecopath/Ecosim modeling studies.

#### 6. Coastal Migratory Pelagics

The goal is to update and improve information used in the assessment process for king mackerel, Spanish mackerel, and cobia in the Gulf of Mexico.

a. Conduct tagging, genetic, or otolith microchemistry studies to identify mixing of stocks. Particularly in the Gulf of Mexico in respect to Mexican and Texas waters.

b. Collect life history information to characterize the age and size structure as it relates to fecundity, feeding and migration patterns.

c. Collect fishery dependent catch composition information from US and Mexican ports.

#### 7. Ageing of Gulf and South Atlantic spiny lobster, crabs, and non-penaeid shrimp

a. Evaluate the feasibility of directly ageing Gulf of Mexico and South Atlantic spiny lobster and shrimp utilizing the recent techniques developed for detection of growth bands in calcified regions of the eyestalk or gastric mill in shrimps, crabs, and lobsters.

Table 1. Stocks currently assessed through SEDAR.

\* indicates stocks scheduled for initial benchmark assessment by 2019

Gulf of Mexico	South Atlantic	US Caribbean	HMS-Sharks	Gulf & S Atlantic
Red snapper	Vermilion snapper	Spiny lobster	Blacknose	Hogfish
Gag Grouper	Black Sea Bass	Queen Trigger	Blacktip	Goliath Grouper
Gray Triggerfish	Red Porgy	Yellowtail Snapper	Bonnethead	King Mackerel
Greater Amberjack	Red Snapper	Blue Tang	Sharpnose	Mutton Snapper
Vermilion Snapper	Tilefish	Hogfish	Smooth Dogfish	Spiny Lobster
Red Grouper	Gag Grouper	Mutton Snapper	Dusky Shark	Yellowtail Snapper
Spanish	Gray Triggerfish	Queen Conch	Finetooth Shark	Black Grouper

Mackerel			
Tilefish	Snowy Grouper	Queen Snapper	Sandbar Shark
Cobia	Spanish Mackerel	Red Hind	
Hogfish	Blueline Tilefish	Redtail Parrotfish	
Yellowedge	Cobia	Silk Snapper	
Grouper			
Scamp*	Greater Amberjack	Stoplight Parrotfish	
Gray Snapper*	Red Grouper	Yellowfin Grouper	
	Scamp*		
	Gray Snapper*		

Please note that US Caribbean stock assessments are typically conducted by Island Platform.

#### Typical Research Needs for assessed stocks

- Discard mortality rates, particularly considering depth and use of release or descending devices
- Updated age and growth information, particularly including the younger age classes
- Updated reproduction and fecundity information
- Stock identification
- Age validation
- Independent measures of natural mortality and stock abundance, particularly addressing recruitment or year class strength

Table 2. Highlighted data and research needs by stocks.

#### Stock - Research and Information Needs

##### South Atlantic

White grunt- Stock ID

Dolphin - Age information, assessment approach

Red snapper - Discard mortality rates

Tilefish - Abundance indices, particularly for juveniles

Gray triggerfish - Age validation and ageing methodologies, Stock ID

Cobia - Stock identification, abundance indices

Blueline tilefish - Stock identification, abundance indices, fecundity

Scamp - Stock identification, age and growth, age validation

Vermilion snapper - Growth models with age-0 fish

Greater amberjack - Age validation, discard mortality rates, abundance indices

Gray snapper - Stock ID, discard mortality, age validation

### Spanish mackerel - Stock ID

#### Gulf of Mexico

Gag - Continuous red tide effect analysis, sex ratio, recruitment, reproduction

Greater amberjack - Age composition and validation, recruitment

Gray triggerfish - Age composition and validation, recruitment, gear selectivity

Vermilion snapper - Recruitment measures

Spanish mackerel - Recruitment measures

Tilefish - Recruitment measures, age and growth, Stock ID

Cobia - Recruitment measures, discard mortality

Yellowedge grouper - Age and length composition samples, recruitment, discard mortality

Scamp - Recruitment measures, age and growth, Stock ID

Gray snapper - Recruitment measures, age and growth, Stock ID

#### Gulf and South Atlantic

Goliath grouper - Non-catch based assessment methods, age and length composition data, recruitment, reproduction, discard mortality rates, gear selectivity

Spiny lobster - Age composition, recruitment

Hogfish - Recruitment, stock ID, gear selectivity, discard mortality

Mutton snapper - FI indices, recruitment, discard mortality

Black grouper - Recruitment

Yellowtail snapper - Stock ID, recruitment

King mackerel - Discard mortality, recruitment, Mexican data

#### US Caribbean

White grunt - Life history information , Stock ID

Dolphin - Life history, stock ID, assessment methods

#### HMS-Sharks

Bull shark, sandbar shark - Stock ID, discard mortality

Finetooth shark - Stock ID, life history update

Please note this table is not inclusive or prioritized.

### C. Program Authority

Authority for the Marine Fisheries Initiative Program is provided by the following: 16 U.S.C 753a and 16 U.S.C. 742d.

## II. Award Information

#### A. Funding Availability

Approximately \$1.3 million may be available in fiscal year (FY) 2017 for projects. Actual funding availability for this program is contingent upon Fiscal Year 2017 Congressional appropriations. The NMFS Southeast Regional Office anticipates awarding approximately three to six projects that will range from \$100,000 to \$175,000 per year for each project (not to exceed \$175,000 per year). The total amount that may be requested shall not exceed \$175,000 for a one-year project, \$350,000 for a two-year project, and \$525,000 for a three-year project. Applications exceeding these amounts will be rejected/returned without further consideration. Publication of this notice does not obligate NMFS to award any specific grant or cooperative agreement or any of the available funds. Project proposals accepted for funding with a project period over one year do not have to compete for the additional years of funding. However, funding for the additional years is contingent upon the availability of funds and satisfactory performance, and is at the sole discretion of the agency.

#### B. Project/Award Period

The period of awards may be from one to three years. It is suggested that a September 1, 2017, start date be requested on the application.

#### C. Type of Funding Instrument

Proposals selected for funding will be funded through a grant or cooperative agreement depending upon the amount of collaboration, participation, or involvement of NOAA in the management of the project. Substantial involvement includes planning, scheduling, conducting, and analyzing proposed project activities and frequent contact with the grantee to help solve technical problems/situations as they arise during performance of the award.

### III. Eligibility Information

#### A. Eligible Applicants

Eligible applicants may be institutions of higher education, nonprofits, individuals, and state, local, and Indian tribal governments. Federal agencies or institutions are not eligible. Federal governments, organizations under the jurisdiction of foreign governments, and international organizations are excluded for purposes of this solicitation since the objective of the MARFIN program is to optimize research and development benefits from U.S. marine fishery resources.

#### B. Cost Sharing or Matching Requirement

Cost-sharing is not required for this program.

C. Other Criteria that Affect Eligibility

Not applicable.

IV. Application and Submission Information

A. Address to Request Application Package

The standard application package is available at <http://www.grants.gov>. If you do not have internet access, an application package may be received by contacting Kelly Donnelly, Federal Grants Program Manager, NOAA/NMFS/SERO, 263 13th Avenue S., St. Petersburg, FL 33701, Phone: (727) 551-5731, e-mail: [kelly.donnelly@noaa.gov](mailto:kelly.donnelly@noaa.gov).

B. Content and Form of Application

1. Format Requirements:

All pages should be single-spaced and must be composed in at least a 12-point font with one-inch margins on 8 1/2 x 11 paper. The project description may not exceed 25 pages, exclusive of title page, project synopsis, literature cited, budget information, resumes of investigator(s), and letters of support (if any). Applications that do not follow the format requirement will be rejected and returned.

Any PDF or other attachments that are included in an electronic application must meet the above format requirements when printed out.

2. Content Requirements:

The following information must be included. Failure to submit any of these will result in the rejection of the application.

a. Signed Title Page: The Application for Federal Assistance (SF-424) must be signed by the authorized representative. Electronic signatures submitted through [www.grants.gov](http://www.grants.gov) satisfy this requirement.

b. Project Synopsis (1-page limit): It is critical that the project synopsis accurately describes the project being proposed and conveys all essential elements of the activities. It is imperative that potential applicants tie their proposals to one of the program priorities described in Section I.B., Funding Opportunity Description. The Project Synopsis must

identify the principal investigator(s) and include a brief statement of their qualifications.

c. **Project Description (25-page limit):** The applicant should describe and justify the project being proposed and address each of the evaluation criteria as described below in Section V., Application Review Information. Project descriptions should include clear objectives and specific approaches to achieving those objectives, including methods, timelines, and expected outcomes.

d. **Data Sharing Plan (up to 2 pages)**

1. Environmental data and information collected or created under NOAA grants or cooperative agreements must be made discoverable by and accessible to the general public, in a timely fashion (typically within two years), free of charge or at no more than the cost of reproduction, unless an exemption is granted by the NOAA Program. Data should be available in at least one machine-readable format, preferably a widely-used or open-standard format, and should also be accompanied by machine-readable documentation (metadata), preferably based on widely used or international standards.

2. Proposals submitted in response to this Announcement must include a Data Management Plan of up to two pages describing how these requirements will be satisfied. The Data Management Plan should be aligned with the Data Management Guidance provided by NOAA in the Announcement. The contents of the Data Management Plan (or absence thereof), and past performance regarding such plans, will be considered as part of proposal review. A typical plan should include descriptions of the types of environmental data and information expected to be created during the course of the project; the tentative date by which data will be shared; the standards to be used for data/metadata format and content; methods for providing data access; approximate total volume of data to be collected; and prior experience in making such data accessible. The costs of data preparation, accessibility, or archiving may be included in the proposal budget unless otherwise stated in the Guidance. Accepted submission of data to the NOAA National Centers for Environmental Information (NCEI) is one way to satisfy data sharing requirements; however, NCEI is not obligated to accept all submissions and may charge a fee, particularly for large or unusual data sets.

3. NOAA may, at its own discretion, make publicly visible the Data Management Plan from funded proposals, or use information from the Data Management Plan to produce a formal metadata record and include that metadata in a Catalog to indicate the pending availability of new data.

4. Proposal submitters are hereby advised that the final pre-publication manuscripts of scholarly articles produced entirely or primarily with NOAA funding will be required to be



submitted to NOAA Institutional Repository after acceptance, and no later than upon publication. Such manuscripts shall be made publicly available by NOAA one year after publication by the journal

e. Literature Cited: If applicable.

f. Budget and Budget Justification: There must be a detailed budget justification accompanying the SF-424A Budget Information form. Provide justifications for all budget items in sufficient detail to enable the reviewers to evaluate the appropriateness of the funding requested. For multi-year award applications, indicate and describe separate funding amounts for each funding year in the detailed justification and in Section B of the SF-424A Budget Information form. You must submit a copy of a current negotiated indirect cost rate agreement with a federal agency, if such an agreement exists.

g. Resumes (2 pages maximum for each major participant).

h. Standard Application Forms: Please refer to the appropriate application package available through [www.grants.gov](http://www.grants.gov). If you do not have internet access or if Grants.gov is inaccessible, an application package may be received by contacting Kelly Donnelly, Federal Grants Program Manager, NOAA/NMFS/SERO; 263 13th Avenue, South, St. Petersburg, FL, 33701, Phone: (727) 551-5731, e-mail: [Kelly.Donnelly@noaa.gov](mailto:Kelly.Donnelly@noaa.gov).

i. NOAA must analyze the potential environmental impacts, as required by the National Environmental Policy Act (NEPA). Consequently, as part of an applicant's package, applicants are required to answer the following questions:

(1) Has any National Environmental Policy Act (NEPA) or other environmental compliance documentation (e.g., Endangered Species Act Biological Opinion; Letter of Concurrence or Biological Assessment/Evaluation; Clean Water Act permit; State Historic Preservation Officer consultation; state environmental compliance documentation (mini-NEPA); etc.) been completed? If yes, list the environmental compliance documentation that has been completed and provide copies of the documentation as appropriate.

(2) Would the proposed activity or environmental impacts of the activity be subject to public controversy? If yes, describe the potential controversy.

(3) Would the proposed activity have potential environmental impacts that are highly uncertain or involve unique or unknown risks? If yes, describe the impacts that are uncertain or involve unique or unknown risks.

(4) Is the proposed activity related to other activities (both NOAA and non-NOAA that together may cumulatively adversely impact the environment? For example, the proposed

activity is one of a series of projects that together may cause a change in the pattern of pollutant discharge, traffic generation, economic change, flood plain change, or land use. If yes, briefly describe the other activities and discuss how the related projects would have cumulative impacts on the environment.

(5) Would the proposed activity involve a non-native species? If yes, describe how the non-native species is involved.

(6) Would the proposed activity occur within a unique geographic area of notable recreational, ecological, scientific, cultural, historical, scenic or aesthetic importance? If yes, describe the area, including the name or designation if known.

(7) Would the proposed activity affect districts, sites, highways, structures, or objects listed in or eligible for listing in the National Register of Historic Places or cause loss or destruction of significant scientific, cultural, or historical resources? If yes, describe the impact.

(8) Would the proposed activity affect public health or safety? The effects may be adverse or beneficial and temporary, long-term, or permanent. If yes, describe the effects and the circumstances that would cause these impacts.

(9) Would the proposed activity affect directly or indirectly, in an adverse or beneficial manner, any listed endangered, threatened, or otherwise protected species or their critical habitat under federal and state laws including the Endangered Species Act and the Marine Mammal Protection Act? If yes, name the species and/or habitat that will be impacted and describe the circumstances that would impact the species and/or habitat.

j. Applications must identify the principal participants, and include copies of any agreements describing the specific tasks to be performed by participants. Project applications should give a clear presentation of the proposed work, the methods for carrying out the project, its relevance to managing and enhancing the use of Gulf of Mexico and/or South Atlantic fishery resources, and cost estimates as they relate to specific aspects of the project. Budgets must include a detailed breakdown, by category of expenditures, with appropriate justification for both the Federal and non-Federal shares.

k . Due to budget constraints, NMFS does not expect to hold an annual MARFIN conference for projects completed under this Funding Opportunity.

l. Applications should exhibit familiarity with related work that is completed or ongoing. Proposals should state whether the research applies to the Gulf of Mexico, South Atlantic, or North Atlantic for highly migratory species or multiple areas. Successful applicants are required to collect and manage data in accordance with standardized procedures and format approved or specified by NMFS and to participate with NMFS in specific cooperative activities that are determined by consultations between NMFS and successful applicants

before project grants are awarded. All data collected as part of an awarded grant must be provided to NMFS.

m. In the event that an application contains information or data that you do not want disclosed prior to award for purposes other than the evaluation of the application, you should mark each page containing such information or data with the words "Privileged, Confidential, Commercial, or Financial Information - Limited Use" at the top of the page to assist NOAA in making disclosure determinations. DOC regulations implementing the Freedom of Information Act (FOIA) are found at 5 U.S.C. 552, which sets forth rules for DOC to make requested materials, information, and records publicly available under FOIA. The contents of funded applications may be subject to requests for release under the FOIA. Based on the information provided by you, the confidentiality of the content of funded applications will be maintained to the maximum extent permitted by law.

#### C. Unique Entity Identifier and System for Award Management (SAM)

Applicants must have a Dun and Bradstreet Data Universal Numbering System (DUNS) number ([www.dnb.com](http://www.dnb.com)) and be registered in the Systems for Award Management (SAM) ([www.sam.gov](http://www.sam.gov)). Allow a minimum of thirty days to receive a DUNS number and to be registered in SAM. Applicants are strongly encouraged not to wait until the application deadline date to begin the application process through <http://www.grants.gov>.

#### D. Submission Dates and Times

Applications must be received by <http://www.grants.gov>, postmarked, or provided to a delivery service by 5:00 PM, Eastern Standard Time (EST) on October 14, 2016. Use of Grants.gov is preferred. If Grants.gov cannot be used, use of U.S. mail or another delivery service must be documented with a receipt; private metered postmarks are not acceptable. Applications received more than 5 business days following the closing date will not be accepted. No facsimile or electronic mail applications will be accepted. Please note: Validation or rejection of your application by Grants.gov may take up to 2 business days after submission. Please consider this process in developing your submission timeline. Applications not adhering to postmark or submission deadlines will be rejected and returned to the sender without further consideration.

#### E. Intergovernmental Review

Applications submitted by state and local governments are subject to the provisions of Executive Order (E.O.) 12372, Intergovernmental Review of Federal Programs. Any applicant submitting an application for funding is required to complete item 16 on SF-424 regarding clearance by the State Single Point of Contact (SPOC) established as a result of

E.O. 12372. To find out about and comply with a State's process under E.O. 12372, the names, addresses and phone numbers of participating SPOCs are listed in the Office of Management and Budget's home page at:

<http://www.whitehouse.gov/sites/default/files/omb/grants/spoc.html>.

#### F. Funding Restrictions

Indirect Costs - If an applicant has not previously established an indirect cost rate with a Federal agency, they may choose to negotiate a rate with the Department of Commerce or use the de minimis indirect cost rate of 10% of MTDC (as allowable under 2 C.F.R. 200.414). The negotiation and approval of a rate is subject to the procedures required by NOAA and the Department of Commerce Standard Terms and Conditions Section B.06. The NOAA contact for indirect or facilities and administrative costs is:

Lamar Revis, Grants Officer  
NOAA Grants Management Division  
1325 East West Highway  
9th Floor  
Silver Spring, Maryland 20910  
[lamar.revis@noaa.gov](mailto:lamar.revis@noaa.gov)

Construction is not an allowable activity under this program. Therefore, applications will not be accepted for construction projects.

Funding beyond the first year will be dependent upon satisfactory performance and the continued availability of funds.

The total amount that may be requested shall not exceed \$175,000 for a one-year project, \$350,000 for a two-year project, and \$525,000 for a three-year project. Each funding year cannot exceed \$175,000. Applications exceeding these amounts will be rejected/returned without further consideration.

#### G. Other Submission Requirements

Applicants should submit applications electronically through <http://www.Grants.gov>. Applicants should note that it can take between 3 and 5 business days or as long as 3 weeks to register with Grants.gov if all steps are not completed in a timely manner, and registration is required only once. Users of Grants.gov will be able to download a copy of the application package, complete it off line, and then upload and submit the application via the Grants.gov site. If an applicant has problems downloading the application forms from Grants.gov, contact Grants.gov Customer Support at 1-800-518-4726 or

support@Grants.gov.

To use Grants.gov, applicants must have a DUNS number and current registration in the System for Award Management (SAM) system. Applicants should allow a minimum of five days to complete the SAM registration; registration is required only once, but must be renewed periodically. In all, there are approximately five steps needed to set up your organization's Grants.gov account (see [http://www.grants.gov/applicants/get\\_registered.jsp](http://www.grants.gov/applicants/get_registered.jsp)).

If an applicant cannot use Grants.gov, paper applications will be accepted. Paper applications must be submitted with completed, signed, original forms in hard copy and an electronic copy of the entire application on CD, including scanned signed forms. If the applicant has completed the entire application in Grants.gov but is unable to submit it via Grants.gov, then this application package should be provided via CD along with printed and signed versions of forms SF-424, SF-424B, and CD-511. The authorized representative **MUST** sign and date these forms over the printed signature that will appear in the signature box. Paper applications should be printed on one side only, on 8.5" x 11" paper, and should not be bound in any manner.

Paper applications must be postmarked or provided to a delivery service and documented with a receipt and sent to Kelly Donnelly, Federal Grants Program Manager, NOAA/NMFS/SERO, 263 13th Avenue S., St. Petersburg, FL 33701, Phone: (727) 551-5731, e-mail: [kelly.donnelly@noaa.gov](mailto:kelly.donnelly@noaa.gov).

Applications postmarked or provided to a delivery service after 5:00 PM, Eastern Standard Time (EST), on October 14, 2016, will not be considered for funding. Applications submitted via the U.S. Postal Service must have an official postmark; private metered postmarks are not acceptable. In any event, applications received later than 5 calendar days following the closing date will not be accepted. No facsimile or electronic mail applications will be accepted.

## V. Application Review Information

### A. Evaluation Criteria

Applications responsive to this solicitation will be evaluated by three or more appropriate private and/or public sector experts to determine their technical merit. These reviewers will provide individual evaluations of the proposals. No consensus advice will be given. These reviewers provide comments and assign scores to the applications based on the following criteria, with the points shown in parentheses. Applications that best address these criteria will be most competitive:

1. Importance/relevance and applicability of proposed projects to the program goals (35 points):

This criterion ascertains whether there is intrinsic value in the proposed work and/or relevance to NOAA, federal, regional, state, or local activities. Does the proposal describe its relevance to a MARFIN Program Priority, and how information gathered will contribute to NOAA's mission to enhance the understanding of the fishery resource and contribute to the body of information on which management decisions are made (20 points)? Does this study address an important problem, providing a clear definition of the problem, issue or research need (10 points)? Is the participation of U.S. fishermen or industry meaningfully incorporated into the project design (3 points)? Is this the best method to obtain the needed data (2 points)?

2. Technical/scientific merit (40 points):

This criterion assesses whether the approach is technically sound and/or innovative, if the methods are appropriate, and whether there are clear project goals and objectives. Proposals should provide a clear definition of the approach to be used, including descriptions of field work, theoretical studies, and laboratory analysis to support the proposed research.

Are the conceptual framework, design, methods, and analyses adequately developed, well-integrated, and appropriate to the aims of the project (15 points)? Are the objectives in the proposal clearly defined and focused, realistic and attainable within the proposed project period (8 points)? Is there sufficient description of the project's environmental impact, such as detailed information on the activities to be conducted, locations, sites, species and habitat to be affected, and any environmental concerns that may exist (4 points)? Does the applicant acknowledge potential problem areas and consider ways to resolve the issues or implement alternative tactics (4 points)? Does the project develop new methodologies or technologies (4 points)? Is sufficient detail provided in the proposal about the methods proposed for monitoring and evaluating the success of the project, and are they appropriate (5 points)?

3. Overall qualifications of applicants (15 points):

This criterion ascertains whether the applicant possesses the necessary education, experience, training, facilities, and administrative resources to accomplish the project.

Does the applicant have the expertise to conduct the scope and scale of the proposed work, as indicated by the qualifications and past experience of the project leaders and partners, if

necessary to complete the work, that show adequate experience in successfully completing similar projects (9 points)? Does the applicant describe the facilities, equipment and/or administrative resources available to support and successfully manage the work and award responsibilities (5 points)? If consultants and contractors are conducting the critical activities under the award, is the primary applicant's involvement necessary (1 point)?

#### 4. Project costs (10 points):

This criterion evaluates the budget to determine if it is realistic and commensurate with the project needs and time frame.

Is the proposed budget sufficiently detailed, with appropriate breakdown and justification of costs by object class and funding year (6 points)? Is the proposed budget cost-effective and realistic based on the applicant's stated objectives, and time frame (4 points)?

#### B. Review and Selection Process

Applications must address one of the priority areas listed in Section I.B. (Program Priorities). When we receive applications we will screen them to ensure that they were received by the deadline date (see Submission Dates and Times); were submitted by an eligible applicant, and meet the requirements of Section IV.B. (Content and Form of Application). We do not have to screen applications before the submission deadline to identify deficiencies that would cause your application to be rejected so that you would have an opportunity to correct them. However, should we do so and provide you information about deficiencies, or should you independently decide it is desirable to do so, you may correct any deficiencies in your application before the deadline. After the deadline, the application must remain as submitted; no changes can be made to it. If your application does not conform to these requirements and the deadline for submission has passed, the application will be returned without further consideration.

Following the technical review, we will average the individual review scores to determine the final score for each application. Then, we will rank the applications in descending order by their average scores. The applications that rank in the top twenty (including those tied for twentieth) will be forwarded to a panel for further review. Those applications that are not in the top twenty ranking category will be eliminated from further consideration.

Those applications ranking in the top twenty will be presented to the MARFIN Panel, a group of non-NOAA fishery experts. Each member of the panel individually considers: if the needs of the Agency, as described under Priorities, are addressed in each proposal; if the project assists industry; and if the project addresses issues that are important to regional

fisheries management. Needs of the agency follow the information identified in the Magnuson-Stevens Act, Title III, Sections 301 and 404. NMFS will advise members of the MARFIN panel of any unpredicted fishery events, or other issues that arise after the Federal Funding Opportunity (FFO) is published, which affect the needs of the Agency and the priorities. Panel members will have the option of considering the new information in their individual scoring.

Each member of the panel will independently assign a numerical rating on Grants Online between 1 and 5 for each application according to the following scale, and provide comments to support their score (fractions of whole numbers will not be accepted):

1 - Not recommended

2 - Poor; application was marginally responsive to the evaluation criteria (Section V.A.) but does not address program priorities outlined in the FFO.

3 - Fair; application was adequately responsive to the evaluation criteria (Section V.A.) and marginally addresses program priorities outlined in the FFO.

4 - Good; application was strongly responsive to the evaluation criteria (Section V.A.) and partially addresses program priorities outlined in the FFO.

5 - Excellent; application was highly responsive to the evaluation criteria (Section V.A.) and exceptionally addresses program priorities outlined in the FFO.

The panel will give no consensus advice. The Program Manager ranks the proposals in the order of preferred funding based on the number of participating panel members submitting a score. In the event that there are two or more project tied in the panel's ranking, all tied projects will be given equal consideration by the Selecting Official based on the Selection Factors, regardless of the tied projects' peer review score.

After applications are proposed for funding by the selecting official, the Grants office performs administration reviews. These may include financial stability of an applicant, quality of the applicant's management systems, history of performance, and the applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities. After administrative review, special conditions appropriate to the degree of risk determined to exist may be applied to the award.

### C. Selection Factors

The MARFIN Panel ratings will be provided in rank order to the Selecting Official for final funding recommendations. The Selecting Official shall award in the rank order unless the proposal is justified to be selected out of rank order based on the following factors:



1. Availability of funding
2. Balance/distribution of funds:
  - a. geographically
  - b. by type of institutions
  - c. by type of partners
  - d. by research priority
  - e. by project types
3. Duplication of other projects funded or considered for funding by NOAA/federal agencies
4. Program priorities and policy factors
5. Applicant's prior award performance
6. Partnerships with/Participation of targeted groups
7. Adequacy of information necessary for NOAA staff to make a NEPA determination and draft necessary documentation before recommendations for funding are made to the Grants Officer.

In the case of ties among applications that received a panel review, the Selecting Official will justify the selection based on the selection factors. The Selecting Official may negotiate the funding level of the proposal. The Selecting Official makes final recommendations for award to the Grants Officer who is authorized to obligate funds.

#### D. Anticipated Announcement and Award Dates

Subject to the availability of funds, successful applications are usually recommended for funding within 260 days from the application due date specified in this notice. The earliest start date of awards (1st of a month) is approximately 320 days from the application due date specified in this notice. Applicants should consider this selection and processing time in developing requested start dates for their applications. Based on that timetable, it is suggested that a September 1, 2017, start date (1st of a month) be requested on the application.

The exact amount of funds awarded, the final scope of activities, the project duration, and any specific NMFS cooperative involvement with the activities of each project are determined in pre-award negotiations between the applicant, the NOAA Grants Office, and the NMFS Program Office. Recipients must not initiate projects until an approved award is received from the NOAA Grants Office.

## VI. Award Administration Information

### A. Award Notices

Successful applicants will receive notification that the application has been approved for funding by the NOAA Grants Management Division with the issuance of an award signed by a NOAA grants officer. This is the authorizing document that allows the project to begin. The award will be issued electronically to the authorizing official of the project.

Unsuccessful applicants will be notified by the NMFS program office that their proposals were not selected for recommendation. Panel review comments and individual recommendations will not be provided to unsuccessful applicants, unless requested by the applicant.

#### B. Administrative and National Policy Requirements

The Department of Commerce Pre-Award Notification Requirements for Grants and Cooperative Agreements contained in the Federal Register notice of December 30, 2014 (79 FR 78390) are applicable to this solicitation and may be accessed online at <http://www.gpo.gov/fdsys/pkg/FR-2014-12-30/pdf/2014-30297.pdf>.

Limitation of Liability - Funding for potential projects in this notice is contingent upon the availability of funds. In no event will NOAA or the Department of Commerce be responsible for proposal preparation costs. Publication of this announcement does not oblige NOAA to award any specific project or to obligate any available funds.

National Environmental Policy Act (NEPA) - NOAA must analyze the potential environmental impacts, as required by the National Environmental Policy Act (NEPA), for applicant projects or proposals which are seeking NOAA federal funding opportunities. Detailed information on NOAA compliance with NEPA can be found at the following NOAA NEPA Web site at [www.nepa.noaa.gov/](http://www.nepa.noaa.gov/), including our NOAA Administrative Order 216-6 for NEPA Web site at [http://www.corporateservices.noaa.gov/ames/administrative\\_orders/chapter\\_216/216-6A.html](http://www.corporateservices.noaa.gov/ames/administrative_orders/chapter_216/216-6A.html) and the Council on Environmental Quality implementation regulations website at [https://ceq.doe.gov/ceq\\_regulations/regulations.html](https://ceq.doe.gov/ceq_regulations/regulations.html).

Consequently, as part of an applicant's package, and under their description of their program activities, applicants are required to provide detailed information on the activities to be conducted, locations, sites, number and species expected to be caught, species and habitat to be affected, possible construction activities, and any environmental concerns that may exist (e.g., the use and disposal of hazardous or toxic chemicals, introduction of non-indigenous species, impacts to endangered and threatened species, aquaculture projects, and impacts to coral reef systems). In addition to providing specific information that will serve as the basis for any required impact analyses, applicants may also be requested to assist NOAA in

drafting of an environmental assessment, if NOAA determines an assessment is required.

Applicants will also be required to cooperate with NOAA in identifying feasible measures to reduce or avoid any identified adverse environmental impacts of their proposal. The failure to do so shall be grounds for not selecting an application. In some cases if additional information is required after an application is selected, funds can be withheld by the grants officer under a special award condition requiring the recipient to submit additional environmental compliance information sufficient to enable NOAA to make an assessment of any impacts that a project may have on the environment.

Unpaid or Delinquent Tax Liability - In accordance with current Federal appropriations law, NOAA will provide a successful corporate applicant a form to be completed by its authorized representatives certifying that the corporation has no Federally-assessed unpaid or delinquent tax liability or recent felony criminal convictions under any Federal law. If a form is provided, an award may not be issued until it is returned and accepted by NOAA.

### C. Reporting

Unless otherwise specified by terms of the award, performance and financial reports are to be submitted semi-annually. Performance reports should include progress on identified milestones. Electronic submission of reports is required and conducted through the use of NOAA's Grants Online system. All reports, other than a comprehensive final performance report, will be submitted on a semi-annual schedule and must be submitted no later than 30 days following the end of each 6-month period from the start date of the award. In addition to the financial and performance reports, grant recipients will be required to submit the comprehensive final performance report 90 days after the project end date.

The Federal Funding Accountability and Transparency Act of 2006 - This Act includes a requirement for awardees of applicable Federal grants to report information about first-tier subawards and executive compensation under Federal assistance awards issued in FY 2011 or later. All awardees of applicable grants and cooperative agreements are required to report to the Federal Subaward Reporting System (FSRS) available at [www.FSRS.gov](http://www.FSRS.gov) on all subawards over \$25,000.

## VII. Agency Contacts

For questions regarding the application process, you may contact: Kelly Donnelly, Grants Management Branch, (727) 551-5731, or [kelly.donnelly@noaa.gov](mailto:kelly.donnelly@noaa.gov).

## VIII. Other Information

None